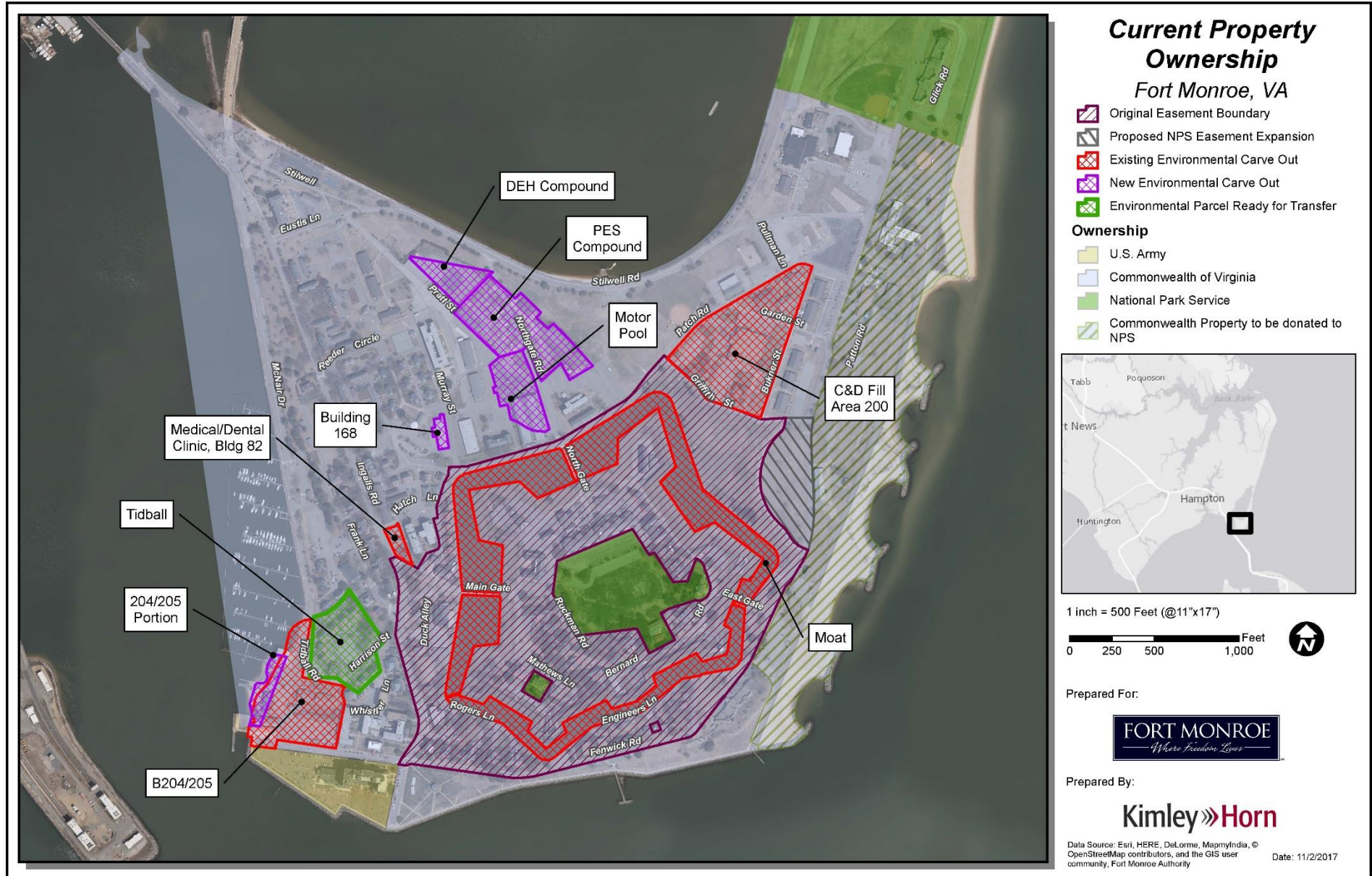


# Fort Monroe Programmatic Agreement Stakeholder's Meeting

February 27, 2019










## **Property Ownership**

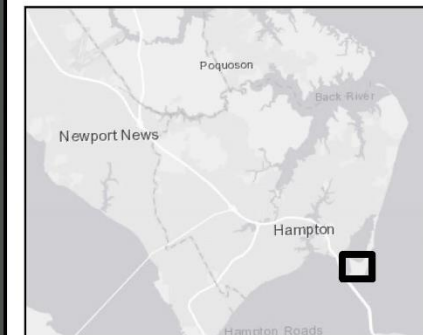
December 2018

Fort Monroe, VA

-  NPS Easement Boundary
-  Reversionary Environmental Parcel
-  EDC Environmental Parcel

### **Ownership**

-  Commonwealth of Virginia
-  Army - Delayed Reversion
-  U.S. Coast Guard
-  National Park Service



1 inch = 500 Feet (@11"x17")

0 250 500 1,000 Feet



Prepared For:



Prepared By:

**Kimley»Horn**

Service Layer Credits: Esri, HERE, Garmin, © OpenStreetMap contributors, and the GIS user community

Data source: Fort Monroe Authority

Date: 2/21/2019





# Purpose of the Annual Meeting

*To Review the implementation and achieved outcomes of the terms of the Programmatic Agreement (PA) and the state-level Memorandum of Understanding (MOU), and to determine whether amendments are needed.*



*Main Gate c. 1885 with Head Engineer's Quarters (DeRussy House) In background*

# Status of Programmatic Agreement Implementation Fort Monroe Authority

1. Ownership Map
  - a) Update: Property Ownership
2. Historic Preservation Manual and Design Standards
  - a) Review: Completed 2016
  - b) Review: Website Link
3. Interpretive and Education Programs Plan
  - a) Review: Completed 2011
  - b) Review: Website Link
4. State-Level Memorandum of Understanding
  - a) Update: Consultations Complete
  - b) Update: Website Link (Consultations Complete)
5. Property Management by the Commonwealth
  - a) Update: Moving properties to the Marketplace
  - b) Update: of Army Property Transfer
6. Fort Monroe Historic Preservation Officer
  - a) Reiterate: New FMAHPO
7. Stakeholder Protocol Implementation
  - a) Update: Propose Amendment to the Stakeholder Involvement and Public Notification Protocol
  - b) Update: Standard Operating Procedures (SOP's)
  - c) Update: Website Link (Public Comments)
8. Annual Report
  - a) Update: Date of Next Annual Report
9. Annual Meeting
  - a) Update: Date of Next Annual Meeting

## Historic Preservation Manual and Design Standards (*Stipulation III.A*)

1. *“...the FMFADA shall develop a Historic Preservation Manual and Design Standards (Design Standards) for activities occurring on the reversionary and non-reversionary land at Fort Monroe”*
2. *“The Design Standards shall be based upon and consistent with sound and accepted preservation practices and standards as established and revised in relevant NPS publications and guidance documents...The Design Standards shall at a minimum, address the following:*
  - i. The array of treatment options (rehabilitation, restoration, reconstruction, preservation) for existing historic buildings, structures, objects, and landscapes.
  - ii. Routine maintenance and repair activities. (SOP’s to be provided for comment)
  - iii. Appropriate design, massing, height, scale, materials, location, spatial relationships, density, etc. for new construction and additions to existing buildings or structures within each Management Zone.
  - iv. Significant historic viewsheds and cultural landscapes identified by the army pursuant to Stipulation I.D and I.E.
  - v. Potential to affect archaeological sites resulting from proposed ground disturbing activities.”

# Historic Preservation Manual and Design Standards

## REVIEW

- Completed and Approved by NPS and SHPO in June 2016
- Available on the website:  
<http://www.fmauthority.com/about/the-fort-monroe-authority/historic-preservation/design-standards/>

## FORT MONROE HISTORIC PRESERVATION MANUAL AND DESIGN STANDARDS

### VOLUME 1 - PARTS 1, 2 and 3



APRIL 2016

### STYLE



- Symmetrical in elevation and plan
- Gabled roof of low pitch
- Cornice emphasized with moldings
- Porch supported by Doric style columns
- Full-width front porch equalling in height of facade
- Windows aligned horizontally and vertically
- Front door surrounded by narrow sidelights and a rectangular line of transoms lights above
- Windows with double-hung sashes, six panes per sash

Very characteristic of late Georgian architectural style, often characterized as one way to distinguish the new nation. The Federal period spans from roughly the end of the 18th century to the mid-19th century.

### RES INCLUDE

- ation and plan
- mony or tapered roof of low pitch
- ch porch (portico) dominating the full height of the facade by prominent square piers or round columns, typically
- ed with cornice, moldings, or other decorative molding
- osed by narrow sidelights and a rectangular line of
- double-hung sashes, typically with six panes per sash,
- adjacent pairs
- horizontally and vertically
- ircular, or octagonal rooms, elaborate door, window,
- aments, and delicate classical motifs





## Interpretive and Educational Programs Plan (*Stipulation III.B*)

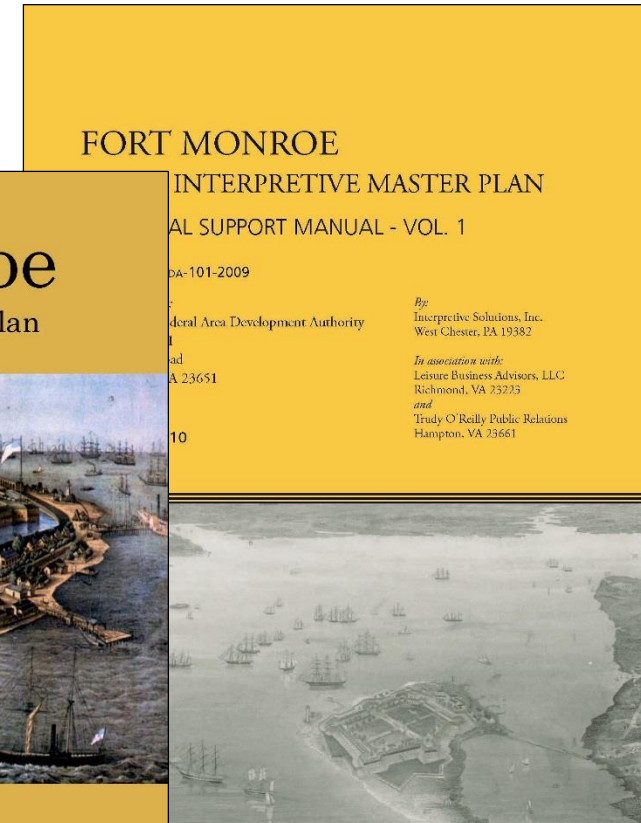
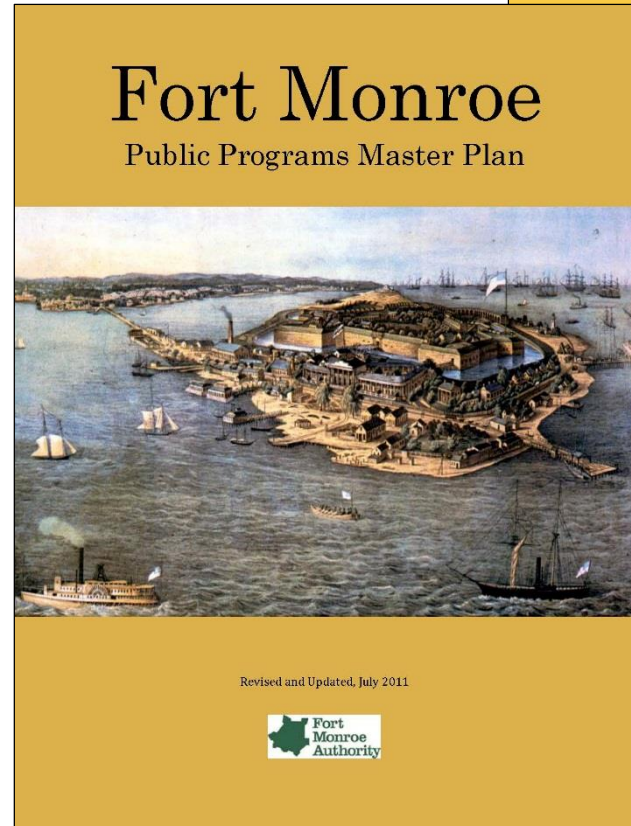
1. *“...the FMFADA shall develop a plan for interpretive and education programs on reversionary and non-reversionary land at Fort Monroe. The intent of the plan is to inform future interpretive and educational activities at Fort Monroe.”*
2. *The Interpretive and Educational Programs Plan shall address the entire history of human occupation at Fort Monroe and, at a minimum, shall include, but not be limited to, the following:*
  - i. Natural history and resources
  - ii. Native American occupation
  - iii. Colonial settlement and occupation
  - iv. Military history of the site and its environs
  - v. African American history with emphasis on the significance of the Contraband Order of 1861
  - vi. Individuals of national significance associated with Fort Monroe
  - vii. History as a resort
  - viii. Maritime history
  - ix. Architectural, archaeological, and cultural landscape elements

# Interpretive and Educational Programs Plan

## REVIEW

- Completed 2010, revised in June 2011 based on comments received
- Public Programs Master Plan is available on the FMA Website:

<https://fortmonroe.org/about/the-fort-monroe-authority/historic-preservation/>



## State-Level Memorandum of Understanding between the Commonwealth, SHPO, and FMA (*Stipulation IV.A*)

*“Due to the nature of the Undertaking, and to ensure the long term management of Fort Monroe consistent with the terms of this Agreement, the Commonwealth, the SHPO, and the FMFADA shall enter into a state-level Memorandum of Understanding (MOU) within twelve (12) months of the execution of this Agreement that shall include Stipulation II, Stipulation III.A, Stipulations IV.B through IV.D, and Stipulation V.B as written below.”*

- MOU was completed and signed November 2011

### **UPDATE:**

- The FMA continues to adhere to and follow the project review processes as outlined in the PA and the MOU for all projects at Fort Monroe with the potential to affect historic properties and consults with the Signatory Parties, DHR, NPS, and US Army on all projects.
- In calendar year 2018 the FMA performed **40** consultations with the Signatory Parties of the PA and has reviewed a total of **126** projects for compliance with the Fort Monroe Governing Documents.
- The Heritage Assets Department has performed more than **266** project reviews since 2017.
- All consultations for calendar years 2016-2018 are available for public view at the Fort Monroe Authority Offices and are also made available on the FMA Website.
- The FMAHPO uploads completed consultations monthly to the FMA website.
- The “Consultations Completed” Link: <https://fmfada.egnyte.com/fl/ul2sWafE6s#folder-link/>



## Property Management by the Commonwealth (*Stipulation IV.C*)

### *Treatment of Historic Properties in the Management Zones:*

The FMA continues to manage Commonwealth-owned properties in all Management Zones in a manner consistent with the Stipulations in the PA. The Design Standards also reflect the PA Management Zone Stipulations.

- Property Management by the Commonwealth

#### UPDATE

- The FMA continues to manage Commonwealth-owned properties in all management zones consistent with the requirements of the PA.
- Army Mothball Plan: The FMA has not implemented a mothball plan for any Commonwealth owned properties to date so that all properties can be made available for long or short term lease.
- Currently the FMA is engaged in an RFP process with prequalified redevelopment firms in an effort to begin the process of moving properties to the marketplace in the form of long-term leases. The expectation is to begin the RFP process in late-March 2019 with the RFP proposals being due in late September early October of 2019. Key to this will be the final transfer of all remaining Army property to the Commonwealth. The FMAHPO shall work closely with all potential development groups and their design and cultural resource consultants to insure that any proposed redevelopment at Fort Monroe adheres to the Fort Monroe Governing documents that include the *Fort Monroe Design Standards*, *The Programmatic Agreement*, *the State-Level Memorandum of Understanding* as well as *The Secretary of the Interior's Standards for the Treatment of Historic Properties* to insure compliance with the aforementioned documents as well as to determine the appropriateness of proposed undertaking. Throughout the eventual redevelopment process the FMAHPO as well the selected development firms will insure that the stakeholders as well as the public at large are full aware of undertakings as required per the PA. We are excited about the process and look forward to the eventual preservation and potential of long vacant historic structures at Fort Monroe.

## Property Management by the Commonwealth (*Stipulation IV.C*)

### *Treatment of Historic Properties in the Management Zones: (Continued)*

#### **UPDATE** (*Continued*)

- The United States Army on 31 January 2019 transferred to the Commonwealth of Virginia the property known as the Tidball parcel which consist of the following:
  - (9) Contributing buildings constructed in 1906 totaling 20,004 sqft.
- The Commonwealth of Virginia and the United States Army are in the final stages as of February 27th 2019 in the transfer of property located within Management Zones B, C & D of the Fort Monroe National Historic Landmark District. The upcoming transfer will finalize the reversionary and non-reversionary property transfer from the Army to the Commonwealth of Virginia. The transfer will include:
  - (19) Buildings in total will soon be transferred along with adjoining parcels.
  - (6) Are listed as Contributing Elements to the Fort Monroe National Historic Landmark District.
  - (13) Are listed as Non-contributing Elements to the Fort Monroe National Historic Landmark District.
- The Fort Monroe Authority will at the appropriate time of the transfer assumed Section 106 responsibilities for the transferred property and will begin the implementation of all requirements pursuant to the PA and MOU of the transferred property.

## Continuing Review Process: Fort Monroe Historic Preservation Officer (*Stipulation IV.D.2*)

*“The Commonwealth shall create and maintain the state position of Fort Monroe Historic Preservation Officer (FMHPO) within twelve (12) months of execution of this Agreement.”*

### **REVIEW:**

On 3 April 2017, David Stroud assumed the position of the Fort Monroe Historic Preservation Officer (FMHPO).





## Continuing Review Process: Stakeholder and Public Notification Protocol (*Stipulation IV.D.2.g*)

*“A public notification and stakeholder involvement protocol (protocol) shall be developed in consultation with the SHPO, the FMFADA, and other Consulting Parties to this Agreement identified in Appendix F within eighteen (18) months of the execution of Agreement.”*

- Developed, received Consulting Parties comments, and finalized in 2011

### **UPDATE:**

- The FMAHPO will be providing to the consulting parties and then to Stakeholders, a proposed draft amendment to the Stakeholder Involvement and Public Notification Protocol that is intended to allow for more efficient stakeholder and public notification of ongoing projects at Fort Monroe.
- The proposed protocol amendment will address all previous comments provided by the consulting parties and stakeholders concerning the existing protocol.
- The protocol shall also introduce a revised “Tiered” system for undertakings that shall be more aligned with *The Secretary of the Interior's Standards for the Treatment of Historic Properties* and based on potential effects of the undertaking rather than the size of undertaking.
- The proposed amendment to the Protocol will also include Standard Operating Procedures (SOP's) for ongoing maintenance activities that again are in keeping with *The Secretary of the Interior's Standards for the Treatment of Historic Properties* as well as the *Fort Monroe Design Standards*.
- “Consultations Seeking Comment” Link: <https://fmfada.egnyte.com/fl/IG79t5IK4F#folder-link/>

## Annual Reporting (Stipulation V.B.6)

*“The Commonwealth shall provide an annual status report within twelve (12) months of the transfer of land to its ownership or control, and every twelve (12) months thereafter, to the SHPO and the FMFADA to review implementation of the term of this Agreement and to determine whether amendments are needed. Annual reports shall be prepared by the Commonwealth and submitted to the SHPO and the FMFADA as long as the Commonwealth retains ownership or control of properties at Fort Monroe. The annual report shall also be made available to the interested public on the FMFADA web site.”*

- Note: The MOU set FMA responsible for the production of the Annual Report with distribution to the Signatory Parties

### **UPDATE:**

- The FMA will provide the Annual Report for the previous calendar year. This report will be provided to the Signatory Parties and posted on the FMA website on the last Wednesday of January.
- The next *Annual Status Report* will be posted on 29 January 2020.
- Calendar Year 2018 Annual Status Report was provided to the Signatory Parties and posted to the FMA Link on 30 January 2019:

<https://fortmonroe.org/wp-content/uploads/2018-Annual-Status-Report-Website.pdf>

## Annual Meeting (*Stipulation V.B.7*)

*“i. The Commonwealth shall coordinate an annual meeting with the SHPO, the FMFADA, and stakeholders as identified pursuant to the protocol established in Stipulation IV.D.2.iii.g above, within twelve (12) months of the transfer of land to its ownership or control, and every twelve (12) months thereafter as long as the Commonwealth retains ownership or control of properties at Fort Monroe.*

*ii. The purpose of the annual meeting is to review implementation and achieved outcomes of the terms of this Agreement and the state-level MOU, and to determine whether amendments are needed.”*

- *Note: The MOU set FMA responsible for holding the Annual Status Meeting*

### **UPDATE:**

- The Next Annual Status Meeting will be held on 26 February 2020. Location TBD.



Fort Monroe c.1885 showing the Head Engineer's Quarters (DeRussy House)



Fort Monroe c.1897 with Building 83 in the foreground





Headquarters, Department of the Army  
Assistant Chief of Staff for Installation Management

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*Base Realignment and Closure Division*

Fort Monroe, VA  
*Programmatic Agreement  
Update*

*February 27, 2019*

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**ARMY STRONG**

*HQDA, Assistant Chief of Staff for Installation Management  
Base Realignment and Closure Division*



Headquarters, Department of the Army  
Assistant Chief of Staff for Installation Management

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*Programmatic Agreement Stipulation I.H.1:*

The Army shall revise the Fort Monroe National Historic Landmark (NHL) District nomination to more clearly identify those buildings, structures, objects, archaeological sites, historic view sheds and landscape features that contribute to the Fort Monroe NHL District. The Army shall submit the final draft nomination to the SHPO for review and concurrence. The Army shall then submit the revised nomination to the NPS for listing.

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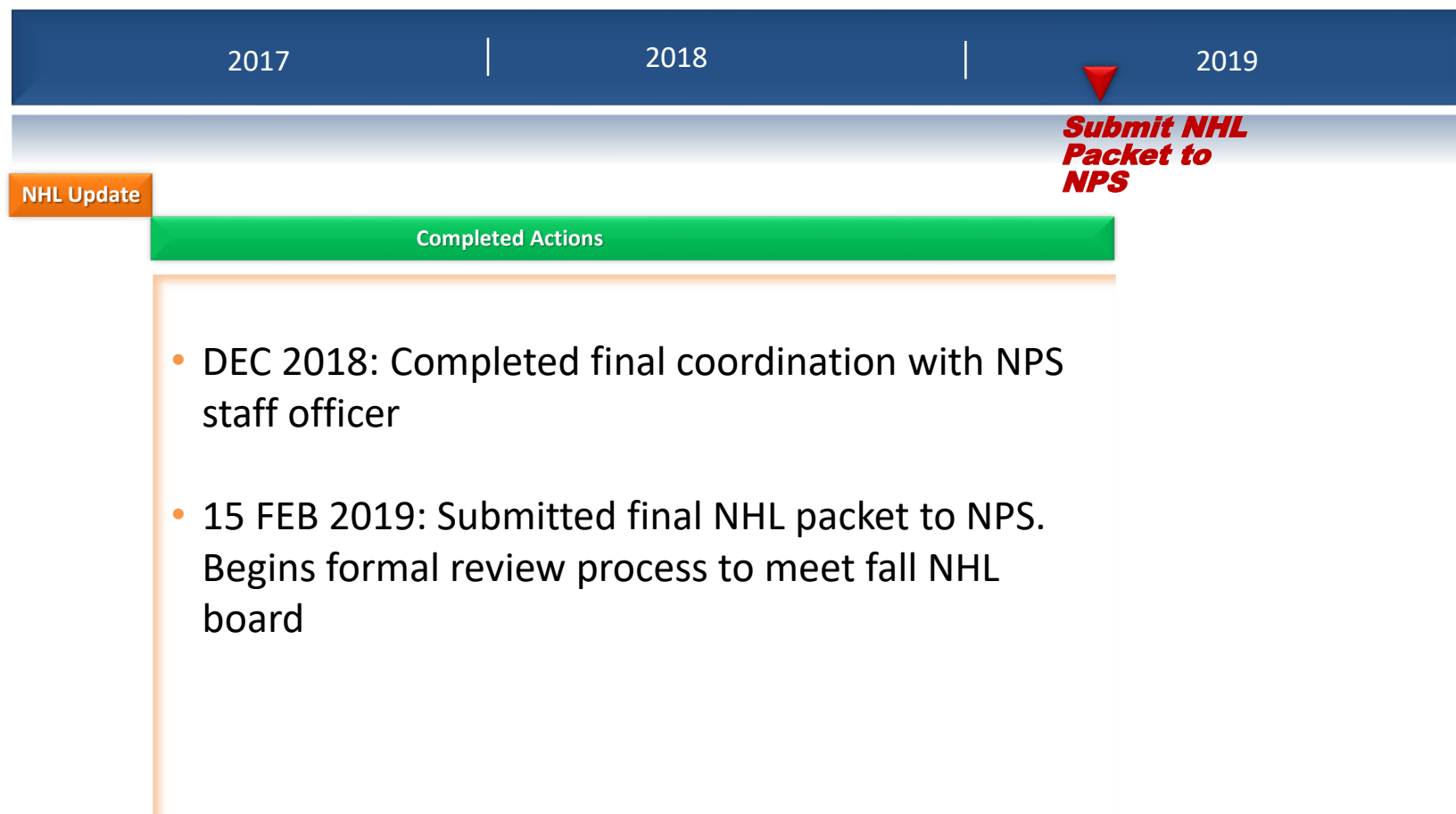
**ARMY STRONG**

HQDA, Assistant Chief of Staff for Installation Management  
Base Realignment and Closure Division



Headquarters, Department of the Army  
Assistant Chief of Staff for Installation Management

## NHL Nomination Timeline



**ARMY STRONG**





# FORT MONROE NATIONAL MONUMENT

Superintendent Terry E. Brown

Partnerships

Youth  
Engagement

Diversity

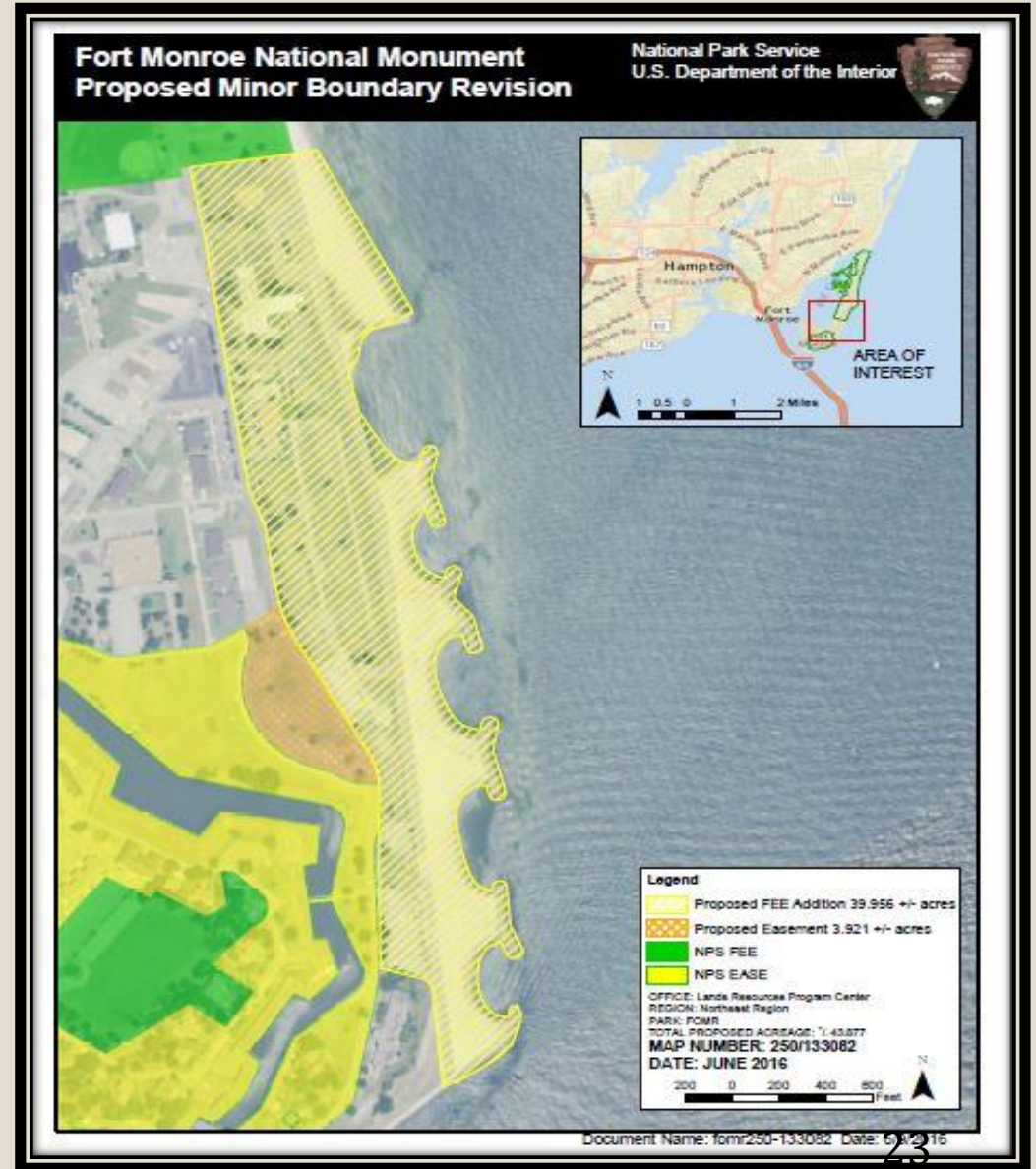
Resource  
Management

NPS Mission

## CURRENT NPS LAND



## PROPOSED MINOR BOUNDARY REVISION

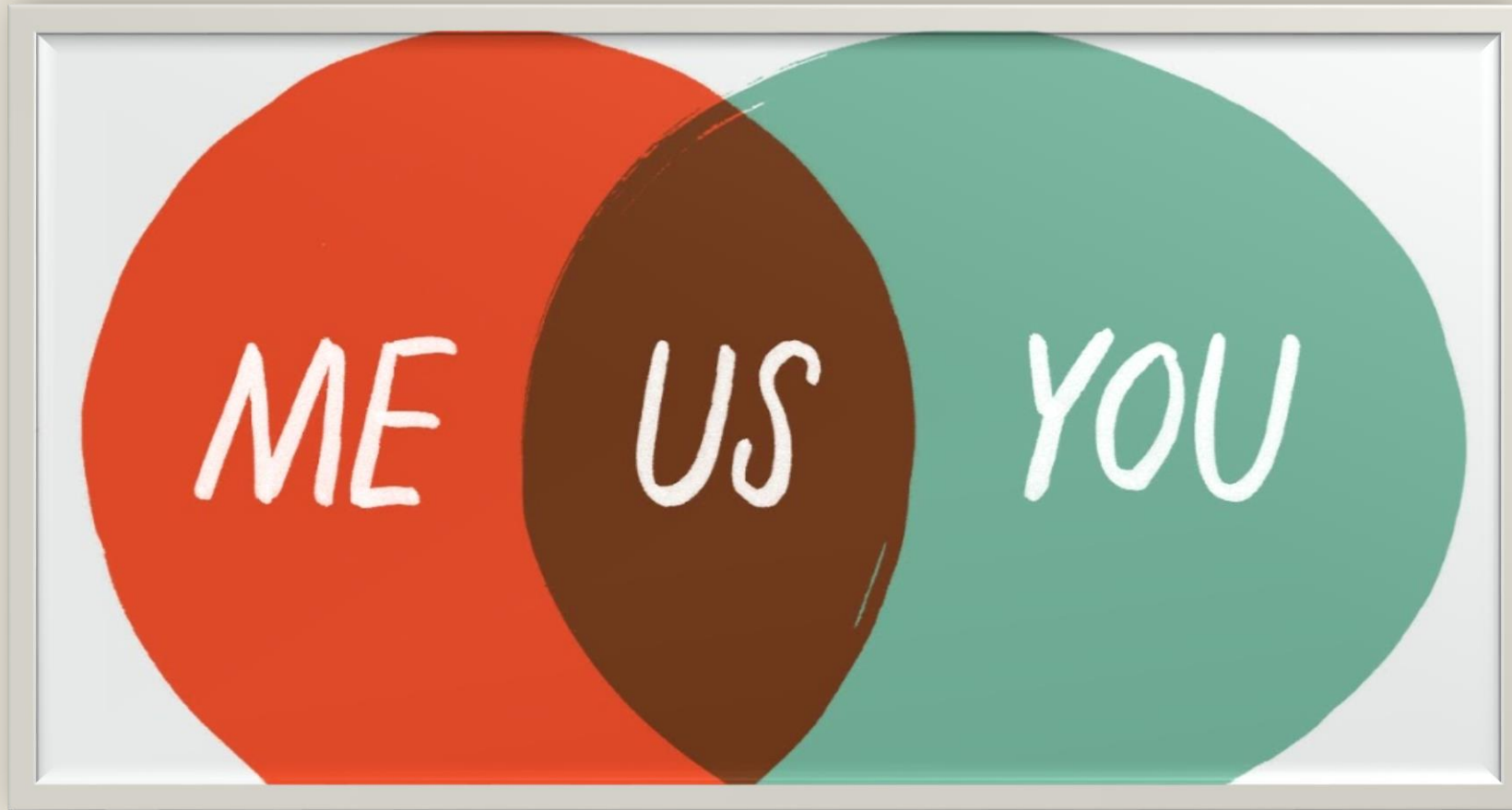


- I. NPS has a deferred maintenance backlog of \$11.6 Billion
- II. This backlog includes maintenance needs on resources such as NPS roads, structures and roads.
- III. If NPS were to accept the lands within the boundary modification area, it would more than double the NPS managed assets at Fort Monroe and further increase this backlog.
- IV. The proposed historic preservation easement over the lands within the boundary modification area would assure the same level of protection to this area without adding to the current deferred maintenance backlog at this time.
- V. In lieu of the land transfer, the proposed historic preservation easement that is under consideration by the NPS would grant the national monument physical unity. It would also allow for direct participation and financial partnership with the Commonwealth of Virginia while achieving the lowest possible operating cost and future infrastructure liability to the Federal government.

## Proposed 40-Acre Land Transfer

NPS is deeply committed to the protection and enhancement of Fort Monroe.





## Partnerships

- Fort Monroe Authority
- City of Hampton
- Army
- Project 1619
- Citizens for Fort Monroe
- Hampton History Museum
- Community



# Staffing

- Seasonal Employees
- Community Volunteer Ambassador
- Students from Phoebus High School
- Student Conservation Association
- Hampton University Students
- NASA



## Hampton City Schools 4<sup>th</sup> Grade Field Trips

Through the National Park Service's (NPS) "Every Kid in a Park" initiative, the 4<sup>th</sup> grade students of Hampton City Schools were provided the opportunity to tour and experience Fort Monroe National Monument. This national initiative is designed to partner with local schools to help remove the barriers that prevent young people from visiting NPS sites.







## Quarters No. 1

- Painting exterior masonry [April]
- Finish the front steps
- Install new columns with the porch railings and balusters





## Volunteer Program

This year Fort Monroe had 339 volunteers contributing to over 960 volunteer hours on a variety of park projects and events. Additionally, at this year's volunteer appreciation event Fort Monroe unveiled its new VIP uniforms which include a matching hat, polo shirt, zip-up fleece, and jacket.



## Youth Outreach

2018 saw Fort Monroe flourishing with innovative youth initiatives that reached across all programs areas including science, interpretation, natural resources, law enforcement, cultural resources and administration. Many of these initiatives were made possible through collaborative work with local partners to extend the benefits of Fort Monroe to the youth of Hampton Roads.



## Social Media

Fort Monroe's social media platforms have seen significant growth this year. From June of this year to present, Fort Monroe's Facebook page has grown 69% in likes and follows. Similarly, since creating our parks Instagram account this August we've grown to 656 followers. These notable changes can be accredited to the hard work of our seasonal park guides who manage our social media accounts.







## Resource Management

- Facility Manager
- 5 year plan
- Utilities
- Waste Management
- Metering - Buildings
- Tree Management
- Roof Repair
- Law Enforcement Protection
- Fire Protection





## Kids in Kayaks

Kids in Kayaks is a free day long educational kayaking program offered in the month of August to the students of Hampton and Newport News City Schools. In partnership with the James River Association and National Park Conservation Association, this program brought 66 students and 12 educators to Fort Monroe to learn about wetland ecosystems and humans impact on them.





## 400 Years of African American History

The staff at Fort Monroe currently is working with partner organizations to prepare for the August 24, 2019 commemoration of the 400th Anniversary of the arrival of the first enslaved Africans in English North America.



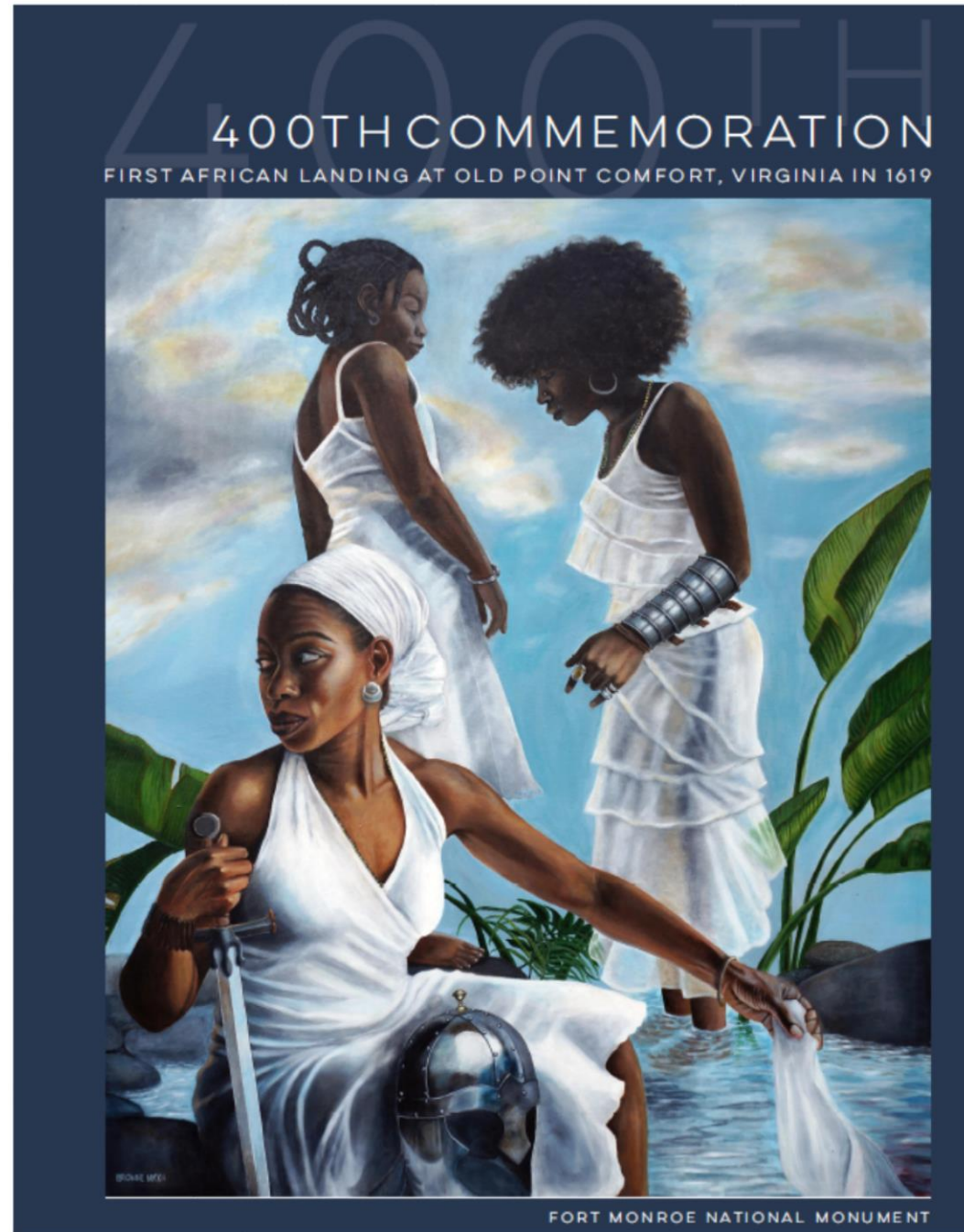


## 400 Years of African American History Commission

- recognize and highlight the resilience and cultural contributions of Africans and African Americans over 400 years;
- acknowledge the impact that slavery and laws that enforced racial discrimination had on the United States;
- encourage civic, patriotic, historical, educational, artistic, religious, and economic organizations to organize and take part in anniversary activities;
- assist states, localities, and nonprofit organizations to further the commemoration; and
- coordinate scholarly research about the arrival of Africans and their contributions to the United States.

# The Calm

**“The Calm** is an allegorical study whose story is left up to the viewer to unfold. In this version of the visual dialogue, The Calm depicts two sacred women and one sacred child before the upheaval of their lives, as they are soon forced to leave their homeland for foreign and unfathomably distant shores once as cargo then as unwitting travelers.”-S. Ross Browne, Artist

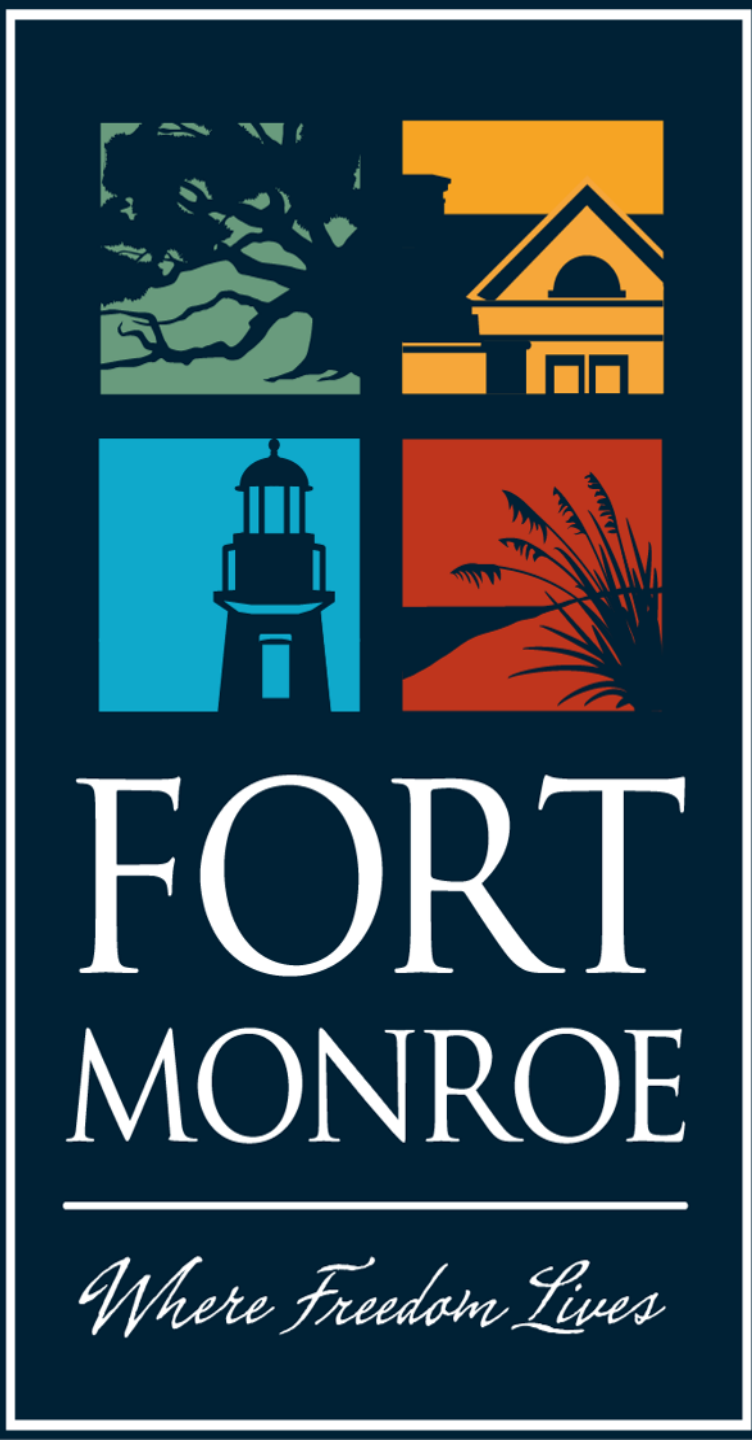


# Thank You!!

Terry E. Brown  
Superintendent  
Fort Monroe National  
Monument  
41 Bernard Road (Building #17,  
Lee's Quarters)  
Fort Monroe, VA 23651-1001  
Tele: 757-243-6618  
Email: [Terry\\_E\\_Brown@nps.gov](mailto:Terry_E_Brown@nps.gov)  
Twitter: @tbrown6228

***“National Parks are amazing places  
where exercise is disguised as adventure,  
and we sneak in some learning too.” –  
Former Director Jon Jarvis***





QUESTIONS?